

# AGENDA

## Ordinary meeting of the Joint Committee of Tasman District and Nelson City Councils

**Tuesday 14 November 2023**  
**Commencing at 10.30a.m.**  
**Council Chamber**  
**Floor 2A, Civic House**  
**110 Trafalgar Street, Nelson**

Membership:

**Chairperson** His Worship the Mayor of Nelson Hon Dr Nick Smith  
**Alternating Chairperson** His Worship the Mayor of Tasman Tim King

### **Members**

#### **Tasman District Council:**

Deputy Mayor of Tasman Stuart Bryant, Councillors Celia Butler, Glen Daikee, Barry Dowler, Jo Ellis, Mark Greening, Chris Hill, Mike Kininmonth, Christeen MacKenzie, Kit Maling, Brent Maru, Dan Shallcrass and Trindi Walker

#### **Nelson City Council:**

Deputy Mayor of Nelson Rohan O'Neill-Stevens, Councillors Matty Anderson, Matthew Benge, Trudie Brand, Mel Courtney, James Hodgson, Kahu Paki Paki, Pete Rainey, Campbell Rollo, Rachel Sanson, Tim Skinner and Aaron Stallard

**Quorum: 14** - At least five must be from each local authority

**1. Apologies**

Tasman District Council Mayor Tim King and Councillor Chris Hill

**2. Confirmation of Order of Business**

**3. Interests**

3.1 Updates to the Interests Register

3.2 Identify any conflicts of interest in the agenda

**4. Public Forum**

**5. Confirmation of Minutes**

5.1 28 March 2023

**7 - 11**

Document number M20069

Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

***1. Confirms the minutes of the meeting of the Joint Committee of Tasman District and Nelson City Councils, held on 28 March 2023, as a true and correct record.***

**6. Chairperson's Report**

**12 - 15**

Document number R28139

Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

***1. Receives the report Chairperson's Report (R28139); and***

2. ***Requests the Co-Chairs of the Joint Committee of Nelson and Tasman Councils write to the Joint Nelson Tasman Regional Transport Committee seeking deferral of the consultation on the Joint Nelson Tasman Speed Management Plan until the New Year, noting inconvenience of the published closure date of 07 January 2024, the change of government and public policy around speed limits and the potential withdrawal of funding for implementing any outcomes from the consultation; and***
3. ***Requests that the Mayors of Nelson and Tasman urgently write to the Minister of Transport as soon as possible after appointment seeking clarity on government policy with respect to road speed limits so the Nelson Tasman Speed Management Plan can occur with a greater degree of certainty.***

**7. Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes**

**16 - 26**

Document number R28120

Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

1. ***Receives the report Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes (R28120) and its attachment (1982984479-6734); and***
2. ***Approve variations to the Te Tau Ihu Regional Land Transport Plan to include the following projects, starting in 2023/24:***
  - a. ***State Highway 60 Harley Road to Mapua Drive Median Barrier \$3m; and***
  - b. ***State Highway 60 Mapua Drive to Maisey Road Widening and Safety \$3m; and***
  - c. ***Nelson City Centre Bus Interchange as a significant project, \$5m (increase of \$3m).***

**8. Future Development Strategy - Implementation Plan**

**27 - 74**

Document number R28088

Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

- 1. Receives the Future Development Strategy - Implementation Plan report (R28088), and its attachments (336940202-7815 and 336940202-7726); and***
- 2. Adopts the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 (336940202-7815); and***
- 3. Notes that the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 will be made publicly available on the Councils' websites; and***
- 4. Notes that the adoption of the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 (336940202-7815) has the effect of repealing and replacing the August 2020 Tasman District Council Intensification Action Plan and the September 2020 Nelson City Council Intensification Action Plan***

**9. Port Nelson Limited six month strategic presentation**

**10. Nelson Airport Limited six month strategic presentation**

**11. Infrastructure Holdings Limited six month strategic presentation**

**CONFIDENTIAL BUSINESS**

**12. Exclusion of the Public**

Recommendation

**That the Joint Committee**

1. ***Confirms, in accordance with sections 48(5) and 48(6) of the Local Government Official Information and Meetings Act 1987, that Lucinda Jimson, Chief Executive of the Nelson Provincial Museum, Belinda Wheatley, Project Manager for the Nelson Provincial Museum, Stephen Broad-Paul, Tasman Bays Heritage Trust (Chair), Emma Thompson, (Deputy Chair), Darren Mark, Derek Shaw and Kimiora McGregor (Trustees), Andrew Irving, Irving Smith Architects and Vanessa Anderson, CGW Consulting remain after the public has been excluded, for Item 1 of the Confidential agenda (Tasman Bays Heritage Trust - Six Monthly Strategic Presentation), as they have knowledge relating to Tasman Bays Heritage Trust that will assist the meeting.***
2. ***Confirms, in accordance with sections 48(5) and 48(6) of the Local Government Official Information and Meetings Act 1987, that Fiona Wilson, Chief Executive of NRDA remain after the public has been excluded, for Item 3 of the Confidential agenda (Draft Nelson and Tasman City and Regional Deal), as she has knowledge relating to the Draft Nelson and Tasman City and Regional Deal that will assist the meeting.***

Recommendation

**That the Joint Committee**

1. ***Excludes the public from the following parts of the proceedings of this meeting.***
2. ***The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:***

<b>Item</b>	<b>General subject of each matter to be considered</b>	<b>Reason for passing this resolution in relation to each matter</b>	<b>Particular interests protected (where applicable)</b>
<b>1</b>	<b>Tasman Bays Heritage Trust - Six Monthly</b>	Section 48(1)(a) The public conduct of this matter would be likely to result in	The withholding of the information is necessary: <ul style="list-style-type: none"><li>• Section 7(2)(h)</li></ul>

Item	General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Particular interests protected (where applicable)
	<b>Strategic Presentation</b>	disclosure of information for which good reason exists under section 7	<p>To enable the local authority to carry out, without prejudice or disadvantage, commercial activities</p> <ul style="list-style-type: none"> <li>Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)</li> </ul>
2	<b>Joint Council Controlled Organisations - Matters for Statements of Expectations (Tasman Bays Heritage Trust and Infrastructure Holdings Limited) 2024/25</b>	Section 48(1)(a) The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> <li>Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)</li> </ul>
3	<b>Draft Nelson and Tasman City and Regional Deal</b>	Section 48(1)(a) The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> <li>Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)</li> </ul>



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**Minutes of a meeting of the  
Joint Committee of Tasman District and Nelson City Councils  
*Te Kōmiti Mahi Tahī***

**Held in the Council Chamber, Floor 2A, Civic House, 110 Trafalgar Street, Nelson on Tuesday 28 March 2023, commencing at 9.30a.m.**

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Present: Nelson City Council: His Worship the Mayor Hon Dr N Smith (Chairperson), Councillors M Anderson, M Benge, T Brand, M Courtney, J Hodgson, K Paki Paki, P Rainey, C Rollo, R Sanson, T Skinner and A Stallard

Tasman District Council: His Worship the Mayor Hon T King, Deputy Mayor S Bryant, Councillors C Butler, G Daikee, B Dowler, J Ellis, C Hill, C MacKenzie, K Maling, B Maru, D Shallcrass and T Walker

In Attendance: Nelson City Council: Interim Chief Executive (L McKenzie), Group Manager Community Services (A White), Group Manager Corporate Services (N Harrison), Governance Adviser (T Kruger) and Assistant Governance Adviser (A Bryce-Neumann)

Tasman District Council: Chief Executive Officer (J Dowding), Group Manager, Community Infrastructure (R Kirby) and Group Manager Service and Strategy (J Ridd)

Apology: Apologies have been received from NCC Deputy Mayor R O'Neill-Stevens and TDC Councillor M Kininmonth, and for lateness from His Worship the Mayor T King

**1. Apologies**

Resolved JC/2023/001

***That the Joint Committee***

1. ***Receives and accepts an apology from Tasman District Councillor M Kininmonth and Nelson City Council Deputy Mayor Rohan O'Neill-Stevens, and for lateness from His Worship the Mayor T King.***

His Worship the Mayor/Maru

Carried

## 2. Confirmation of Order of Business

There is no change to the order of business.

## 3. Interests

There were no updates to the Interests Register, and no interests with items on the agenda were declared.

## 4. Public Forum

There was no public forum.

## 5. Confirmation of Minutes

### 5.1 29 November 2022

Document number M19926, agenda pages 6 - 11 refer.

Resolved JC/2023/002

### ***That the Joint Committee of Tasman District and Nelson City Councils***

1. ***Confirms the minutes of the meeting of the Joint Committee of Tasman District and Nelson City Councils, held on 29 November 2022, as a true and correct record.***

Courtney/Maling

Carried

## 6. Nelson Airport Ltd - Six Monthly Strategic Presentation

Document number R27568

Quinton Hall, Chair, Mark Thompson, Chief Executive Officer and Simon Orr, Chief Financial Officer of Nelson Airport Ltd spoke to their Six-monthly Strategic presentation (tabled 1982984479-5748).



They answered questions on the approved Master Plan. Mark Thompson is to provide additional information to the Committee on the Seismic resilience for the runway.

**Attachments**

- 1 1982984479-5748 Nelson Airport presentation to Joint Committee 28Mar2023

Attendance: Tasman District Council Mayor Tim King joined the meeting at 10.22a.m.

**7. Tasman Bays Heritage Trust - Six-Monthly Strategic Presentation**

Document number R27516

Darren Mark, Trustee and Chair of Tasman Bays Heritage Trust's Audit and Risk Committee, Lucinda Jimson, Chief Executive, and Belinda Wheatley, Project Manager for the Nelson Provincial Museum, spoke to their presentation (tabled 1982984479-5753) and responded to questions regarding budget and costs, risks to events in the case of another severe weather event, as well as public fundraising.

**Attachments**

- 1 1982984479-5753 Tasman Bay Heritage Trust presentation to Joint Committee 28Mar2023

**8. Port Nelson Ltd - Six Monthly Strategic Presentation**

Document number R27567

Hugh Morrison, Chief Executive Officer, and Jon Safey, Director at Port Nelson Ltd, spoke to their presentation (tabled 1982984479-5749). Hugh Morrison answered questions on shipping schedules, capacity considerations and opportunities for a cadet training programme.

**Attachments**

- 1 1982984479-5749 Port Nelson presentation to Joint Committee 28Mar2023

**9. Infrastructure Holdings Ltd - Six Monthly Strategic Presentation**

Document number R27569

Sue Sheldon, Chair, and Daryl Wehner, Chief Financial Officer/Company Secretary, spoke to their presentation (tabled 1982984479-5750).

Mr Wehner answered questions on the Local Government Funding Agency funding and changes in the market since the original decision was made,

noting that the debt portfolio maturity would be spread. Discussion occurred on the management of the debt portfolio, repayment of existing facilities working closely with subsidiaries and monitoring risks.

The committee raised the airport runway extension and the IHL Statement of Intent.

**Attachments**

- 1 1982984479-5750 Infrastructure Holdings Limited Presentation to Joint Committee 28Mar2023

**10. Exclusion of the Public**

Recommendation

***That the Joint Committee***

- 1. Excludes the public from the following parts of the proceedings of this meeting.***
- 2. The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:***

<b>Item</b>	<b>General subject of each matter to be considered</b>	<b>Reason for passing this resolution in relation to each matter</b>	<b>Particular interests protected (where applicable)</b>
<b>1</b>	<b>Joint Committee Meeting - Confidential Minutes - 29 November 2022</b>	Section 48(1)(a) The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7.	The withholding of the information is necessary: <ul style="list-style-type: none"> <li>• Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)</li> </ul>

The meeting went into confidential session at 12:08p.m. and resumed in public session at 12.09p.m.

The only business transacted in confidential session was to confirm the minutes. In accordance with the Local Government Official Information and Meetings Act, no reason for withholding this information from the

public exists, therefore this business has been recorded in the open minutes.

Resolved JC/2023/003

*That the Joint Committee of Tasman District and Nelson City Councils*

1. *Confirms the minutes of part of the meeting of the Joint Committee of Tasman District and Nelson City Councils, held with the public excluded on 29 November 2022, as a true and correct record.*

Brand/Maru

Carried

There being no further business the meeting ended at 12.09p.m.

Confirmed as a correct record of proceedings by resolution on (date)

Resolved



## Joint Committee of Tasman District and Nelson City Councils

14 November 2023

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**Report Title:** Chairperson's Report  
**Report Author:** Hon Dr Nick Smith - Mayor  
**Report Number:** R28139

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### 1. Purpose of Report

- 1.1 To enable the Joint Committee to consider the issue of speed management, and the outcomes of the recent Joint Nelson Tasman Regional Transport Committee decision regarding consultation on a speed management plan taking into account the potential implications of a change of central government policy for the Nelson Tasman region and to ensure the consultation process is better timed and better informed by government policy.

### 2. Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

- 1. Receives the report Chairperson's Report (R28139); and***
- 2. Requests the Co-Chairs of the Joint Committee of Nelson and Tasman Councils write to the Joint Nelson Tasman Regional Transport Committee seeking deferral of the consultation on the Joint Nelson Tasman Speed Management Plan until the New Year, noting inconvenience of the published closure date of 07 January 2024, the change of government and public policy around speed limits and the potential withdrawal of funding for implementing any outcomes from the consultation; and***
- 3. Requests that the Mayors of Nelson and Tasman urgently write to the Minister of Transport as soon as possible after appointment seeking clarity on government policy with respect to road speed limits so***

***the Nelson Tasman Speed Management Plan can occur with a greater degree of certainty.***

**3. Background**

3.1 The Joint Nelson Tasman Regional Transport Committee on 27 October resolved:

NTRTC23-10-6

*That the Joint Nelson Tasman Regional Transport Committee:*

- 1. receives the Joint Nelson Tasman Speed Management Plan Consultation report; and*
- 2. approves public consultation on the following four urban options:*
  - Option A: Do Minimum – Outside schools;*
  - Option B: 30km/h in school zones, town centres, and tourist areas;*
  - Option C: 40km/h on local urban streets;*
  - Option D: 30km/h on local urban streets; and*
- 3. approves consultation on the following four rural options:*
  - Option 1: Do Minimum – Outside Schools and change existing 70km/h areas;*
  - Option 2: 60km/h in rural residential areas and winding and / or narrow unsealed roads, 80km/h on high risk rural roads and adjacent roads;*
  - Option 3: 60km/h in rural residential areas, 80km/h elsewhere;*
  - Option 4: 60km/h in rural residential areas, all unsealed roads, and winding and narrow sealed roads, 80km/h elsewhere; and*
- 4. approves the Speed Management Engagement document (Attachment 1 to the agenda report) for consultation; and*
- 5. approves the draft Speed Management Plan for consultation (incorporating the preferred options for consultation in resolutions 6 and 7); and*
- 6. approves inclusion of urban option C in the draft Speed Management Plan; and*
- 7. approves inclusion of rural option 3 in the draft Speed Management Plan; and*

## Item 6: Chairperson's Report

8. *notes that public consultation on the draft Speed Management Plan is required and agrees to the following elements of public consultation:*
  - a) *online material through Shape Tasman and Shape Nelson, including a maps viewer showing current speed limits and speed limits under the different options;*
  - b) *hard copy material in libraries and service centres;*
  - c) *drop in sessions at libraries;*
  - d) *attendance at Nelson Market and Community Association and Board Meetings;*
  - e) *advertising in print and on radio;*
  - f) *material in Newslines and Our Nelson; and*
9. *approves consultation commencing before 13 November 2023, for a period of at least five weeks; and*
10. *authorises staff to make changes to the Speed Management Engagement document and draft Speed Management Plan for consultation to reflect resolutions 2-9, and any minor changes, before consultation starts.*

- 3.2 Recent general election results have seen a change of government, to be made up of three parties all of whom have committed to a review of the previous government's speed management policies. The National Party, has said that "In our first 100 days we'll ...stop Labour's blanket speed limit reductions". ACT has stated that they "would ensure the next Government scraps the advice that is encouraging councils to lower speed limits, and instead tell councils to focus on what is right for communities - safe and efficient roads, not slowing people down and making society less productive", while NZ First policy is "Cancellation of Road to Zero with monies prioritised for local and regional road reengineering improvements to speed New Zealand up to 100 km/h and 110km/h, not slow it down".
- 3.3 The foreshadowed change in policy not only means the possibility of a new approach to speed management, but also means the potential withdrawal of funding for implementing the outcomes of engagement about speed management plans as currently planned.
- 3.4 It is recommended that the proposed public consultation on speed management for Nelson Tasman be deferred until such time as the incoming government has clarified its position on speed management policy and the Mayors of Tasman and Nelson will seek the earliest opportunity to get advice from the incoming minister about any new policy directions.

**4. Conclusion**

- 4.1 It is recommended that, taking into account the election policies of the parties comprising the new government, a hold be put on the consultation over speed management until such time as clarity on the new government's approach has been received.

**Attachments**

Nil

Item 7: Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes



**Joint Committee of Tasman District and Nelson City Councils**

**14 November 2023**

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**Report Title:** Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes

**Report Author:** Jane Murray, Transportation Planning Advisor , Tasman District Council

**Report Authoriser:** Alec Louverdis - Group Manager Infrastructure

**Report Number:** R28120

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**1. Purpose of Report**

1.1 To allow the Joint Committee to consider the recommendations of the 11 August 2023 Joint Nelson Tasman Regional Transport Committee meeting.

**2. Summary**

2.1 At its 11 August 2023 meeting, the Joint Regional Transport Committee resolved:

*NTRTC23-08-4*

*That the Joint Nelson Tasman Regional Transport Committee*

- 1. receives the Proposed Regional Land Transport Plan Changes August 2023 report; and*
- 2. recommends to the Joint Committee of Tasman District and Nelson City that it approve variations to the Te Tau Ihu Regional Land Transport Plan to include the following projects, starting in 2023/24:*
  - a) State Highway 60 Harley Road to Mapua Drive Median Barrier \$3m; and*



Item 7: Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes

- b) *State Highway 60 Mapua Drive to Maisey Road Widening and Safety \$3m; and*
- c) *Nelson City Centre Bus Interchange as a significant project, \$5m (increase of \$3m).*

2.2 The Joint Nelson Tasman Regional Transport Committee requests that the Joint Committee of Tasman District and Nelson City receives the Proposed Regional Land Transport Plan Changes August 2023 report and approve variations to the Te Tau Ihu Regional Land Transport Plan to include the following projects, starting in 2023/24:

- 2.2.1 a) State Highway 60 Harley Road to Mapua Drive Median Barrier \$3m; and
- 2.2.2 b) State Highway 60 Mapua Drive to Maisey Road Widening and Safety \$3m; and
- 2.2.3 c) Nelson City Centre Bus Interchange as a significant project, \$5m (increase of \$3m).

2.3 The proposed changes:

- 2.3.1 The three variations sought relate to two safety projects on SH60 between Harley Road to Maisey Road, and to Nelson City Council's new bus interchange at Millers Acre.
- 2.3.2 **Project 1** - SH60 Harley Road to Mapua Drive Median Barrier 2.2 A 5 km section of SH60 from Harley Road to Tasman View Road has been selected for installation of a median barrier. A section of SH60 from Tasman View Road to Mapua Drive will be improved and a wide centreline installed. This work is likely to start under the current National Land Transport Plan 2021 and continue into the new National Land Transport Plan, to be established in 2024. The cost of the project is estimated at \$3m.
- 2.3.3 **Project 2** - SH60 Mapua Drive to Maisey Road Widening and Safety 2.2 Maintenance activities are planned from Mapua Drive to Maisey Road over the 2023/24 summer. Waka Kotahi wants to take this opportunity to improve the safety of the corridor by widening it, implementing a wide centreline, and potentially upgrading the side barrier. 1.3 The cost of the extra safety work is estimated at \$3m.
- 2.3.4 **Project 3** – New Nelson City Centre Bus Interchange 2.3 A new bus interchange in the Nelson City Centre at Millers Acre carpark is the preferred site to support the new bus services and future planned improvements over time. Whilst the cost of this project is not expected to be \$5m, the request to include this in the RLTP for \$5m is based on the upper limit of the RTC's significant policy.

Item 7: Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes

2.3.5 Further details are in Attachment One (Proposed Regional Land Transport Plan Changes August 2023).

### 3. Recommendation

***That the Joint Committee of Tasman District and Nelson City Councils***

1. ***Receives the report Referral Report from the Joint Nelson Tasman Regional Transport Committee - Variation to the Te Tau Ihu Regional Land Transport Plan Proposed Changes (R28120) and its attachment (1982984479-6734); and***
2. ***Approve variations to the Te Tau Ihu Regional Land Transport Plan to include the following projects, starting in 2023/24:***
  - a. ***State Highway 60 Harley Road to Mapua Drive Median Barrier \$3m; and***
  - b. ***State Highway 60 Mapua Drive to Maisey Road Widening and Safety \$3m; and***
  - c. ***Nelson City Centre Bus Interchange as a significant project, \$5m (increase of \$3m).***

### Attachments

Attachment 1: 1982984479-6734 Previous report to JNTRTC20230811 [↓](#)





















## Joint Committee of Tasman District and Nelson City Councils

14 November 2023

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<b>Report Title:</b>	<b>Future Development Strategy - Implementation Plan</b>
<b>Report Author:</b>	<b>Martin Kozinsky - Senior City Development Adviser</b>
<b>Report Authoriser:</b>	<b>Mandy Bishop - Group Manager Environmental Management</b>
<b>Report Number:</b>	<b>R28088</b>

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### 1. Purpose of Report

- 1.1 To adopt the Nelson Tasman Future Development Strategy Implementation Plan 2023 (the **Implementation Plan**).
- 1.2 To replace the 2020 Nelson City and Tasman District Councils Intensification Action Plans with the Implementation Plan.
- 1.3 To provide an update on the actions in the 2020 Intensification Action Plans that have been completed to date, and detail how any ongoing actions have been carried through to the Implementation Plan.

### 2. Report Summary

- 2.1 The Nelson Tasman Future Development Strategy (FDS) was adopted by the Nelson Tasman Joint Committee on the 29<sup>th</sup> August 2022. The FDS is a high-level strategy that identifies potential housing and business growth areas to meet anticipated demand within the Nelson Tasman urban environment and Tasman's rural towns over the next 30 years. The FDS is a requirement under the National Policy Statement on Urban Development 2020 (NPS UD) for tier 1 and tier 2 authorities. Nelson and Tasman are designated tier 2 authorities. The Nelson Tasman urban environment includes all land within Nelson City Council, and for Tasman includes Richmond, Brightwater, Wakefield, Māpua and Motueka.
- 2.2 The NPS UD states that every tier 1 and tier 2 authority must prepare and implement an implementation plan for its FDS, and the implementation plan must be updated annually. If a tier 2 authority consists of more than one local authority, the NPS UD requires the

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implementation plan to be prepared as a single document by all local authorities that jointly prepared the FDS.

- 2.3 The Implementation Plan outlines how the FDS will be implemented, by whom and timeframes for the actions identified in the plan. Meetings were held with council staff and external key stakeholders to inform the implementation actions detailed in section 3.0 of the Implementation Plan. The Implementation Plan pulls together existing public information on various Council and stakeholder plans, strategies and processes and clarifies how these implement the FDS. The only new information contained in the Implementation Plan is the indicative staging of FDS sites.
- 2.4 Section 4.0 of the Implementation Plan provides indicative staging of the FDS sites, detailing which sites are likely to be rezoned in the medium term (2024 to 2034) or long term (2035 to 2054). Staging is only indicative at this stage until the Long Term Plans (LTPs) are adopted in June 2024. There is also uncertainty around the potential new Water Services Entity's programming for the regions. Any change in the FDS site staging will be noted in the annual review of the Implementation Plan in 2024.
- 2.5 The Implementation Plan builds on and replaces each Council's Intensification Action Plan (2020). These Intensification Action Plans set out how the intensification objectives of the first 2019 FDS would be implemented. Some of the actions are ongoing and have been included in appendix 1 of the new FDS Implementation Plan. The completed actions are detailed in attachment 2 to this report.
- 2.6 A number of resolutions from the 29 August 2022 Joint Committee meeting are relevant to the preparation and monitoring of the Implementation Plan. These are identified in Appendix 2 to the Implementation Plan, with an update provided on each resolution.
- 2.7 The Implementation Plan will be reviewed annually and presented to the Joint Committee each year, to consider for adoption.

### **3. Recommendation**

***That the Joint Committee of Tasman District and Nelson City Councils***

- 1. Receives the Future Development Strategy - Implementation Plan report (R28088), and its attachments (336940202-7815 and 336940202-7726); and***
- 2. Adopts the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 (336940202-7815); and***

3. ***Notes that the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 will be made publicly available on the Councils' websites; and***
4. ***Notes that the adoption of the Nelson Tasman Future Development Strategy Annual Implementation Plan 2023 (336940202-7815) has the effect of repealing and replacing the August 2020 Tasman District Council Intensification Action Plan and the September 2020 Nelson City Council Intensification Action Plan***

#### **4. Background and Discussion**

- 4.1 An FDS is a high-level strategy that identifies a spatial growth pattern and future housing and business sites over the next 30 years. The Nelson Tasman FDS provides the overarching housing and business land capacity for the region. The NPS UD (2020) encourages tier 2 local authorities to use the FDS to inform its LTP. Growth modelling occurs every 2-3 years for Councils' LTPs and provides latest estimates of demand for dwellings and business sites. The latest demand and land capacity situation forms part of the three yearly Nelson Tasman Housing and Business Assessment, which informs Councils' LTPs.
- 4.2 FDSs promote long term planning by setting out how a local authority will provide sufficient development capacity to meet demand over 30 years. An FDS assists with the integration of planning decisions, infrastructure planning and funding decisions.

#### **2019 FDS and the 2020 Intensification Action Plans**

- 4.3 The first Nelson Tasman FDS was prepared under the former National Policy Statement on Urban Development Capacity 2016 (NPS UDC) and adopted by the Nelson City and Tasman District Councils in July 2019. The 2019 FDS focused on providing residential capacity via intensification in the largest towns and city (Nelson, Stoke, Richmond, Brightwater, Wakefield, Motueka), while also providing for greenfield development in the region to enable a range of housing choices. As required by the NPS UDC (policy PC13), the 2019 FDS set out timing and sequencing of the FDS sites.
- 4.4 An FDS implementation plan was not required by the NPS UDC, however, both Councils voluntarily adopted Intensification Action Plans in 2020. These plans set out how the intensification objectives of the 2019 FDS would be implemented.
- 4.5 Attachment 2 to this report provides the actions in the 2020 Intensification Action Plans that have been completed. For the Tasman Intensification Action Plan, this includes actions to improve the public perception of medium density housing, actions to increase infrastructure for medium density housing and actions to reduce council costs for developers. For the Nelson Intensification Action Plan, this includes the

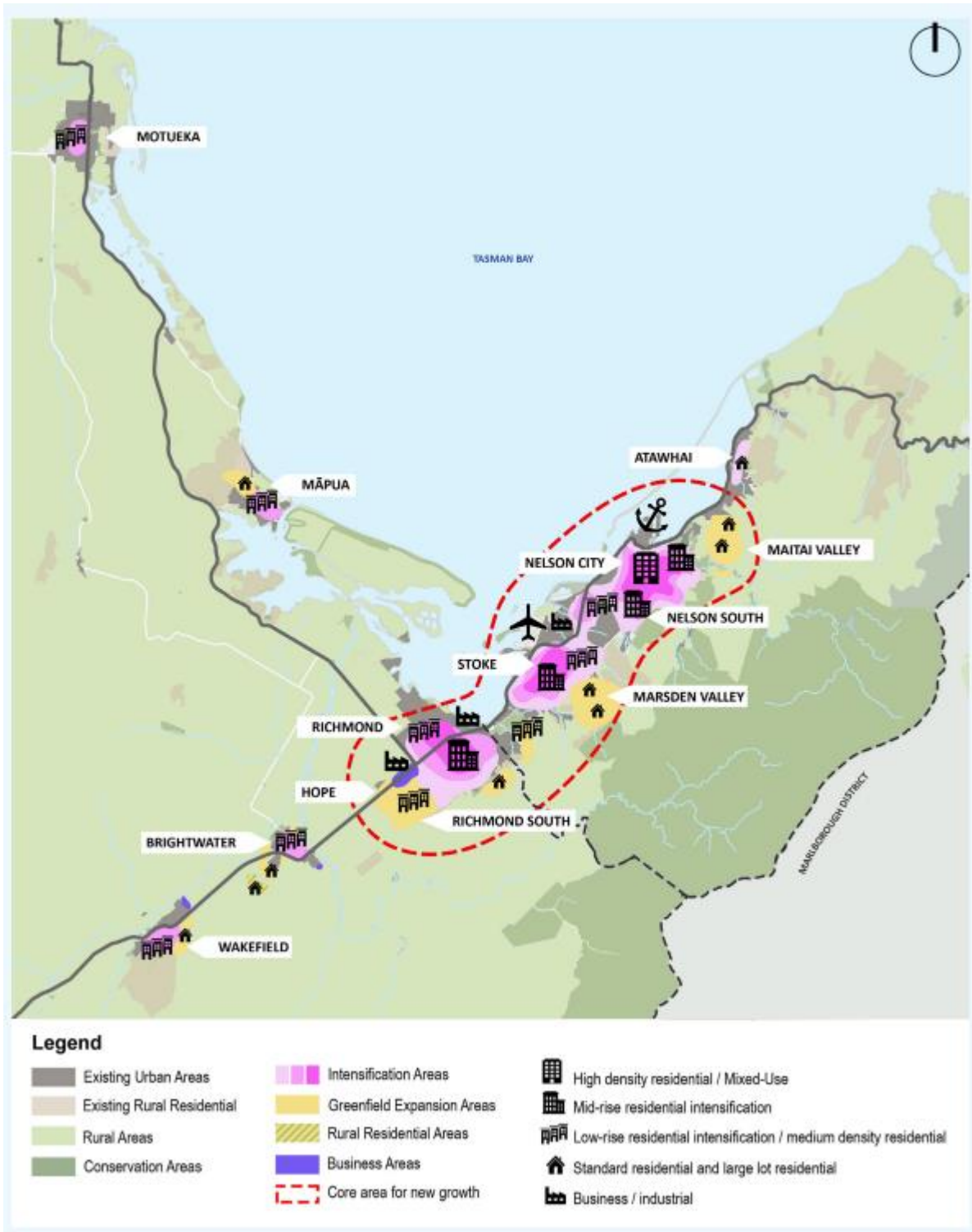
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promotion and facilitation of intensification activities and the rollout of key projects, such as Te Ara ō Whakatū and the Bridge Street Active Transport Corridor.

### **2022 FDS**

- 4.6 The second Nelson Tasman FDS was prepared under the NPS UD (2020) and adopted by the Joint Committee of Nelson City and Tasman District Councils in August 2022. The FDS became effective from 19 September 2022. In summary, the 2022 FDS provides a spatial growth pattern which consolidates growth along the State Highway 6 corridor from Atawhai to Wakefield, focusing on Nelson, Stoke and Richmond. The FDS provides growth opportunities in Motueka and Māpua and some of Tasman's smaller rural towns that are experiencing acute housing problems.

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**2022 FDS Growth Strategy**

4.7 The NPS UD removed the requirement for an FDS to set out timing and sequencing of sites. The rationale for the removal was so councils could be more responsive to proposals by developers. While the 2022 FDS does not set out timing and sequencing of the FDS sites, the Implementation Plan does provide indicative staging of sites. Further details are provided below.

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- 4.8 The FDS was prepared using the special consultative procedure under the Local Government Act. The process gave the community the opportunity to provide input into the development of the FDS through submissions and a hearing.
- 4.9 The 2022 FDS was prepared in collaboration with Te Taihū iwi and hapū, including the development of a statement of iwi and hapū values and aspirations for urban development. This statement was integral to the development of objectives for the FDS. Iwi and hapū also provided input into assessing all of the sites put forward for inclusion in the FDS. Section 2.1 of the Implementation Plan provides further details.
- 4.10 Section 15.3 of the 2022 FDS states that the FDS will be delivered through a comprehensive implementation plan jointly prepared by both Councils and notes some key actions that will be included. A number of resolutions from the 29 August 2022 Joint Committee meeting are relevant to the preparation of the Implementation Plan.
- 4.11 In summary, these resolutions noted/recommended:
- 4.11.1 preparation of principles to guide the staging of development areas
  - 4.11.2 consultation with infrastructure providers during the preparation of the implementation plan
  - 4.11.3 consideration of land aggregation to support the FDS intensification goals
  - 4.11.4 consideration of inclusionary zoning and plan provisions that require a range of section sizes through housing plan changes or reviews
  - 4.11.5 the importance of neighbourhood and structure plans
  - 4.11.6 consideration of ways to support the FDS intensification goals through land aggregations (including working with Kāinga Ora)
  - 4.11.7 alignment of the Councils' growth strategies, and
  - 4.11.8 monitoring requirements of the Implementation Plan.

### **Implementation Plan**

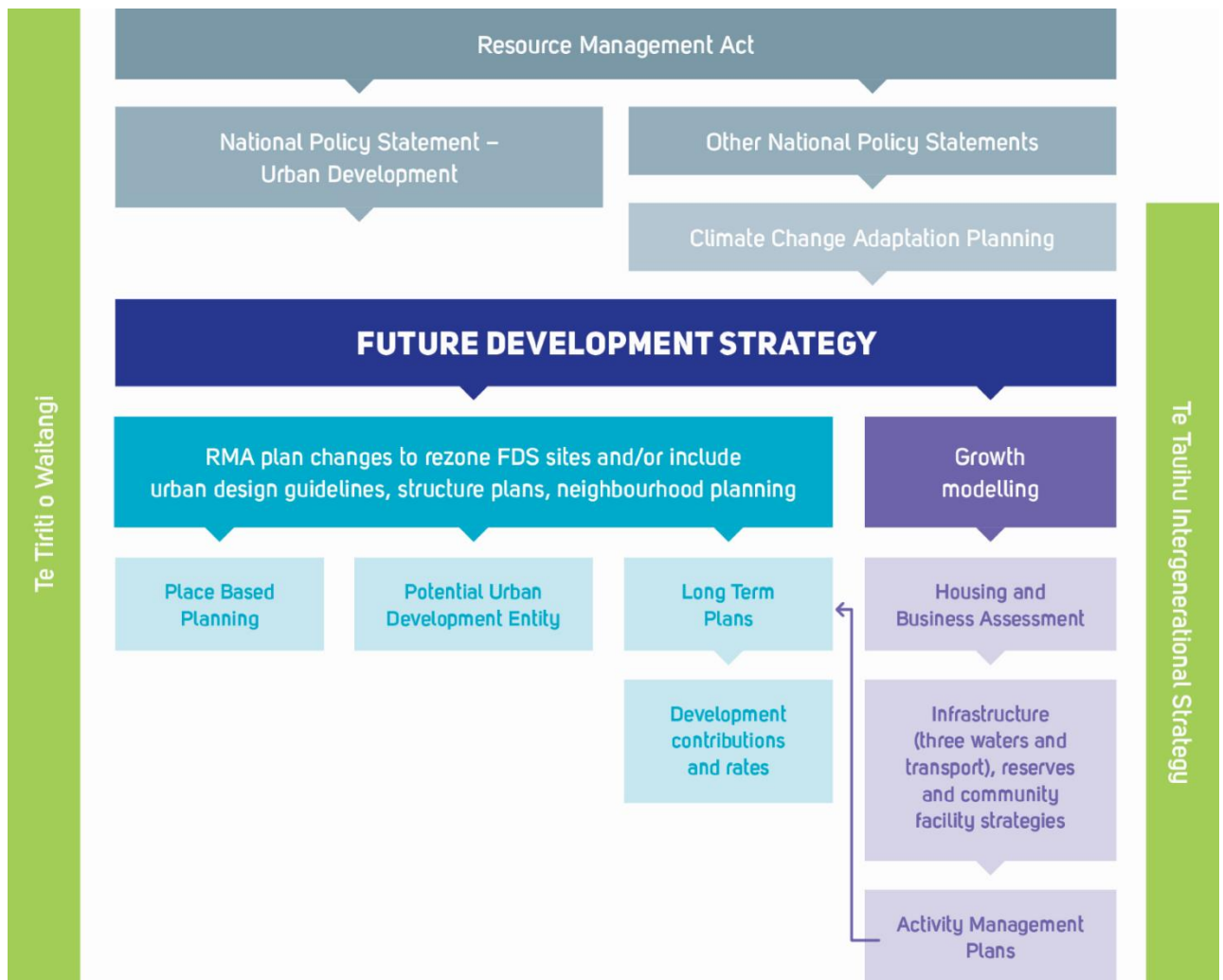
- 4.12 The NPS UD states that every tier 1 and tier 2 authority must prepare and implement an implementation plan for its FDS, and this implementation plan must be updated annually. The NPS UD also states that if a tier 2 authority consists of more than one local authority, the implementation plan must be prepared as a single document by all local authorities that jointly prepared the FDS. The Nelson City and Tasman District Councils have therefore prepared a joint Implementation Plan.



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- 4.13 The Implementation Plan outlines how the FDS will be implemented, by whom and timeframes for the same. Meetings were held with council staff and external key stakeholders including infrastructure providers, (as required by resolution (6) from the 29 August 22 Joint Committee meeting), to inform the actions detailed in section 3.0 of the Implementation Plan.
- 4.14 The FDS is regularly used by both Councils. Implementation tools detailed in the Implementation Plan include:
- 4.14.1 structure plans
  - 4.14.2 neighbourhood plans
  - 4.14.3 plan changes to the Councils' unitary plans (for example, to rezone FDS sites)
  - 4.14.4 climate change adaptation planning
  - 4.14.5 investigating a place-based partnership with the Ministry of Housing & Urban Development
  - 4.14.6 growth modelling
  - 4.14.7 the Nelson Tasman Housing and Business Assessment 2024
  - 4.14.8 infrastructure strategies (water, wastewater, stormwater and transport) and plans
  - 4.14.9 reserves and community infrastructure strategies
  - 4.14.10 LTPs
  - 4.14.11 investigations into a potential Nelson Tasman Urban Entity to help deliver intensification
- 4.15 The flow chart below shows how the FDS informs many other Council plans and how it provides for an integrated approach to infrastructure and planning processes.

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4.16 The above process implements sections 30 and 31 of the Resource Management Act which require regional and territorial authorities to provide sufficient capacity to meet expected housing and business land demand in their urban environments.

4.17 Some examples of the tools used by key stakeholders to implement the FDS include:

4.17.1 Waka Kotahi’s Nelson Future Access Study and Richmond Programme Business Case

4.17.2 Te Tāhuhu o te Mātauranga (Ministry of Education’s) investigations into capacity of its school catchments to provide for growth

4.17.3 Te Whatu Ora Nelson Marlborough’s Nelson hospital redevelopment Project

4.17.4 Hauora Matua ki Te Tai Aorere (Nelson Bays Primary Health) planning for pharmacies to provide more services, specialist

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clinics establishing and creation of GP hubs, as well as the provision of a dedicated GP practice for Māori patients

- 4.17.5 Kāinga Ora's Public Housing plan 2021-2026
- 4.17.6 NRDA's regional collaboration and briefings to Ministers
- 4.17.7 Nelson Regional Sewerage Business Unit's 50 year masterplan
- 4.17.8 MHUD's involvement with the Councils' scoping exercise to implement the new Resource Management system
- 4.17.9 Network Tasman's planned new and upgraded substations in Brightwater and Hope to provide for increased electricity capacity
- 4.18 Section 4.0 of the Implementation Plan provides indicative staging of the FDS sites, detailing which sites are likely to be rezoned in the medium term (2024 to 2034) or long term (2035 to 2054). Staging is indicative at this stage due to potential changes to the content of the LTPs following consultation, and the uncertainty around the potential new Water Services Entity's programming for the regions. Any changes in the FDS site staging will be noted in the annual review of the Implementation Plan.
- 4.19 Section 3.0 of the Implementation Plan outlines which FDS sites have recently gone through, or are currently going through a plan change process to be rezoned. This includes Nelson City Council's recently notified Plan Change 29 to implement the intensification objectives of the FDS. Other examples include Tasman District Council Plan Changes (now operative), to rezone FDS sites in St Arnaud, Brightwater and Murchison.
- 4.20 Monitoring is a critical component of implementing the FDS. It will be important to understand the location and scale of growth over time once sites are implemented and compare this with the housing and business capacity that the FDS envisages. Monitoring will inform changes to future development capacity e.g. the proportion of serviced greenfield versus intensification sites. It will also inform subsequent adjustments to the future planning and funding decisions of infrastructure providers, including the two Councils'.
- 4.21 Overall, the Implementation Plan provides the community and stakeholders with clarity and transparency on how the 2022 FDS will be implemented and monitored and the associated timeframes. The plan also addresses risks and limitations.

## 5. Options

- 5.1 The Joint Committee of Nelson City and Tasman District has the option of adopting, or not adopting the implementation plan or amending the Implementation Plan before adoption. Council officers recommend that option one, approval of the Implementation Plan, be adopted.

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<b>Option 1: Adopt the Implementation Plan - recommended</b>	
Advantages	<p>Ensures compliance with the NPS-UD 2020 which requires tier 2 local authorities that share jurisdiction over an urban environment to work together to prepare and implement a joint implementation plan.</p> <p>Provides the community with a single plan which provides clarity over how the FDS is being used and implemented across both Councils and by stakeholders. Provides the community with an update on work that has been done to date to implement the 2022 FDS and the 2020 intensification action plans.</p>
Risks and Disadvantages	<p>Uncertainty currently exists over the future of three water infrastructure (stormwater, wastewater and water) and whether its management will transition to new entities outside of the Councils. This infrastructure and the management of the same is key for implementing the FDS. Further, there is uncertainty over the new Natural and Built Environment Act and Spatial Planning Act and when the FDS (and therefore also the Implementation Plan) may be replaced by a new Regional Spatial Strategy. These risks have been outlined in Section 6.0 of the Implementation Plan.</p> <p>The Implementation Plan will be reviewed annually, therefore, those risks outlined in Section 6.0 of the Implementation Plan will be reassessed. There is no risk associated with the decision to adopt the Implementation Plan.</p>
<b>Option 2: Amend the Implementation Plan</b>	
Advantages	<p>Gives the Nelson Tasman Joint Committee the opportunity to include any additional implementation actions that are considered key to implement the FDS.</p>
Risks and Disadvantages	<p>Depending on the scope of the amendments, risk delaying the adoption of the Implementation Plan. The Implementation Plan is already later than originally envisaged.</p> <p>Although the NPS-UD 2020 does not set out timeframes for adopting an Implementation Plan, it states that implementation plans shall be reviewed annually. This implies that councils should adopt their implementation plan shortly after the preparation of an FDS. Given the Nelson Tasman FDS came into effect from the 19 September 2022 (over a year ago) there is some</p>

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	urgency to adopt the Implementation Plan. Further, some stakeholders are awaiting the release of the Implementation Plan, (with specific regard to information on the indicative staging of FDS sites) to help inform their work programmes.
Option 3: Do not adopt the Implementation Plan	
Advantages	None.
Risks and Disadvantages	<p>If an Implementation Plan is not adopted:</p> <ul style="list-style-type: none"> <li>• The Councils will be noncompliant with the NPS-UD 2020; and</li> <li>• The Councils would not accord with the resolutions of the Joint Committee (resolutions (5)(6) and (13) which all refer to the preparation of an implementation plan and its contents) of the 29th of August 2022; and</li> <li>• Stakeholders and the community would not be provided with a single plan that shows how the FDS will be implemented and monitored.</li> </ul>

**Important considerations for decision making**

**6.1 Fit with Purpose of Local Government**

The matters in this report sit alongside and support the Nelson City and Tasman District Councils' work to provide capacity for future housing and business growth. The report discusses the Government's requirements for local authorities' growth planning as set out in sections 30 and 31 of the RMA and the NPS UD 2020.

Overall, the Implementation Plan clarifies the processes that the Councils will undertake to ensure sufficient housing and business land capacity is provided to meet demand.

**6.2 Consistency with Community Outcomes and Council Policy**

- Our region is supported by an innovative and sustainable economy.

**6.3 Risk**

The Implementation Plan will be reviewed and updated annually to continue to provide the community and stakeholders with the most up to date information on how the FDS is being implemented and associated timeframes.

The FDS itself indicated that an Implementation Plan would be developed. The FDS followed the special consultative procedure (set

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out in Section 83 of the Local Government Act 2002). The community was provided with the opportunity to submit and appear at the hearing on all aspects of the draft FDS, including the details provided on what an implementation plan would include. There is low risk associated with the recommendation to adopt the Implementation Plan.

### **6.4 Financial impact**

There are no direct budgetary or financial implication for the Councils arising from making the decision to adopt the Implementation Plan. Consideration of the costs of various implementation measures set out in the Implementation Plan will continue as part of developing the Long Term Plans 2024 – 2034.

There is sufficient staffing to undertake the annual review of the Implementation Plan.

### **6.5 Degree of significance and level of engagement**

This matter is of low significance because the Implementation Plan does not have the effect of an FDS (as stated in Clause 3.18 of the NPS UD 2020). Therefore, there is no need for formal engagement. Further, the NPS UD 2020 states that an Implementation Plan does not need to be prepared using the same consultation and engagement requirements undertaken for the preparation of the FDS.

For completeness, during the preparation of this Implementation Plan Council officers held a number of informal meetings with key stakeholders in the region between August and October 2023 to understand how they use the FDS for their workstreams. This is consistent with resolution (6) of the report of the 29 August 2022 Joint Committee. Information from these stakeholder meetings is included in the Implementation Plan.

### **6.6 Climate Impact**

Section 3.7 of the Implementation Plan provides details on the climate change adaptation planning being undertaken by both Councils, and timeframes for the same. The FDS itself addressed climate change in its consideration of minimising greenhouse gas emissions and treatment of the risks associated with coastal hazard relating to sea level rise.

### **6.7 Inclusion of Māori in the decision making process**

No engagement with Māori has been undertaken in preparing this Implementation Plan. However, extensive ngā iwi engagement was undertaken to develop the FDS, including a statement of iwi and hapū values and aspirations for urban development informing the FDS's objectives. Section 2.1 of the Implementation Plan details how ngā iwi and hapū aspirations will continue to be implemented by both Councils

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and various stakeholders by ongoing engagement on all relevant projects.

### **6.8 Delegations**

The Joint Committee of Tasman District and Nelson City Council has the following delegations to consider the Implementation Plan

*Areas of Responsibility:*

a) *Implementation of the Nelson Tasman Future Development Strategy*

*Powers to Decide:*

b) *To adopt, approve, review and amend the Nelson Tasman Future Development Strategy and Implementation Plan.*

## **7. Conclusion and Next Steps**

- 7.1 Once adopted, the Implementation Plan will be uploaded to the Councils' websites.
- 7.2 The Implementation Plan will supersede the Nelson City and Tasman District Council 2020 Intensification Action Plans. Both Council websites will reflect this.
- 7.3 The Implementation Plan will be reviewed annually with an update on progress provided to the Joint Committee each year for adoption.

## **Attachments**

Attachment 1: 336940202-7815 Nelson Tasman Future Development Strategy Implementation Plan 2023 [↓](#)

Attachment 2: 336940202-7726 Intensification Action Plan completed actions [↓](#)

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