



Minutes of a meeting of the Infrastructure Committee

Held in the Council Chamber, Civic House, 110 Trafalgar Street, Nelson

On Thursday 2 July 2020, commencing at 11.31a.m.

Present: Councillor B McGurk (Chairperson), Her Worship the Mayor R Reese, Councillors Y Bowater, T Brand, M Courtney, J Edgar, K Fulton, M Lawrey, R O'Neill-Stevens (Deputy Chair), G Noonan, P Rainey, R Sanson and T Skinner

In Attendance: Group Manager Infrastructure (A Louverdis), Governance Adviser (E-J Ruthven), and Governance Support (K McLean)

Apologies : Her Worship the Mayor (for lateness)

Karakia Timatanga

Committee members gave a karakia timatanga.

1. Apologies

Resolved IC/2020/032

That the Infrastructure Committee

- 1. Receives and accepts the apologies from Her Worship the Mayor for lateness.***

McGurk/Sanson

Carried

Attendance: Councillor Brand joined the meeting at 11.32a.m.

2. Confirmation of Order of Business

There was no change to the order of business.

3. Interests

There were no updates to the Interests Register, and no interests with items on the agenda were declared.

4. **Public Forum**

There was no public forum.

5. **Confirmation of Minutes**

5.1 2 June 2020

Document number M10903, agenda pages 6 - 10 refer.

Resolved IC/2020/033

That the Infrastructure Committee

- 1. Confirms the minutes of the meeting of the Infrastructure Committee, held on 2 June 2020, as a true and correct record.***

Courtney/Sanson

Carried

6. **Chairperson's Report**

Document number R18097, agenda pages 11 - 13 refer.

Attendance: Her Worship the Mayor joined the meeting at 11.34a.m.

Councillor McGurk presented the report.

Attendance: Councillors Fulton and Lawrey joined the meeting at 11.39a.m.

Manager Transport and Solid Waste, Marg Parfitt, answered questions regarding the change to pay-by-plate parking meters, proposed temporary safety measures for the Franklyn Street/Waimea Road intersection, the changes to plastics recycling from 1 July 2020, and public transport patronage levels.

Resolved IC/2020/034

That the Infrastructure Committee

- 1. Receives the report Chairperson's Report (R18097).***

McGurk/O'Neill-Stevens

Carried

7. **Covid-19 Implications for Infrastructure**

Document number R18058, agenda pages 14 - 16 refer.

Manager Capital Projects, Lois Plum, Manager Utilities, David Light, and Manager Transport and Solid Waste, Marg Parfitt, presented the report.

Ms Plum provided updates regarding the Maitai Pathway Improvement project, the York Valley Road Resurfacing project, and the Bullivant Road Cycleway projects, noting that an alternative pathway to the Bullivant Road Cycleway would now be constructed.

Resolved IC/2020/035

That the Infrastructure Committee

1. Receives the report Covid-19 Implications for Infrastructure (R18058).

Edgar/Bowater

Carried

8. City Centre and Home Zone Speed Limits - Statement of Proposal for changes to the Speed Limit Bylaw

Document number R13686, agenda pages 17 - 56 refer.

Manager Transport and Solid Waste, Marg Parfitt, presented the report. She noted the following corrections to the report, the Statement of Proposal and its attachments:

- Iwa Road – maps to be updated to show the current speed limit of 30km/h;
- Fifeshire Crescent – sections to be moved from 40km/h to 30km/h and included in list of 'Home Zone' streets; and
- Hearings likely to take place in early September, rather than in August.

Ms Parfitt answered questions regarding:

- Feedback received during the 30km/h speed limit imposed in the Central Business District during Covid-19 Alert levels 3 and 2, noting this was largely positive;
- The reasons for excluding the Ring Roads, including Selwyn Place, from the Statement of Proposal, noting that the Ring Roads were more complex and should be considered as a whole as part of the Speed Management Plan next year;
- The requirements of the Speed Limit Setting Rules, including establishing the Average Operating Speed in order to propose a new speed limit within 10km/h of the Average Operating Speed;
- Whether the proposed National Speed Register could be included within the Statement of Proposal, to start to understand community views for additional areas where speed limits could be dropped;
- The potential timeframes for implementing the outcomes of the consultation process;
- Pedestrian-safety initiatives undertaken on Selwyn Place to increase awareness of pedestrian desire lines;

- Whether it was feasible to include Selwyn Place within the Statement of Proposal at a lower speed limit of 40km/h or whether considering the Selwyn Place speed limit should be left for a later date;
- Whether it was possible to consider a speed limit lower than 30km/h in the Central Business District through the proposed consultation process;
- The rationale for including 'Home Zone' streets in the Statement of Proposal as being streets without a formed footpath;
- The list of stakeholders to be directly contacted for feedback through the consultation process; and
- Additional areas near to the Central Business District where high pedestrian numbers supported the potential for lower speed limits;

The meeting was adjourned from 12.59p.m to 1.47p.m, during which time Councillors Bowater and Noonan left the meeting.

Ms Parfitt, along with Senior Legal Adviser, Fiona McLeod, provided further advice that:

- The 'Scope' section of the Statement of Proposal could be amended to note that, along with the options currently listed, Council may adopt a speed limit even lower than 30km/h, but that any speed limits adopted must still meet the Speed Limit Setting Rules; and
- Council held insufficient data relating to Selwyn Place to be able to establish the Average Operating Speed, including not collecting data since Upper Trafalgar Street was closed, and that data should be collected and analysed before considering a change in speed limit for Selwyn Place.

Attendance: Councillor Bowater and Noonan returned to the meeting at 1.54p.m.

Ms Parfitt, Ms McLeod, and Group Manager Infrastructure, Alec Louverdis, answered further questions regarding:

- Whether it was possible to include Selwyn Place in the Statement of Proposal and collect data during the consultation process;
- Whether the lower speed limits proposed for the Central business District and the 'Home Zones' could be put at risk if Selwyn Place were included in the Statement of Proposal, noting the insufficiency of data in relation to Selwyn Place;
- What the implications for the rest of the Bylaw changes would be if the entire process was paused to enable data collection relating to Selwyn Place; and

- Whether driver behaviour and average speed limits on Selwyn Place may have changed following the closure of Upper Trafalgar Street; and
- Whether sectors of the community would be likely to oppose a speed limit reduction for Selwyn Place based on safety concerns.

Officers reiterated that to add Selwyn Place into the Statement of Proposal, and potentially decide to lower the speed limit when Council currently did not hold adequate data for Selwyn Place, could pose a legal risk to the rest of the proposed Bylaw changes.

Councillor Skinner, seconded by Councillor Brand, moved

That the Infrastructure Committee

1. *Receives the report City Centre and Home Zone Speed Limits - Statement of Proposal for changes to the Speed Limit Bylaw (R13686) and its attachments (A2398604, A2403583, A239860, A2372939 and A2379502); and*
2. *Agrees a Bylaw to set a permanent speed limit is the most appropriate way of addressing safety and access in the city centre (excluding the ring roads) and home zones; and*
3. *Agrees the proposed amendments to the Speed Limits Bylaw 2011 (210) are the most appropriate form of bylaw and do not give rise to any implications under the New Zealand Bill of Rights Act 1990; and*
4. *Agrees a summary of Statement of Proposal Amendment to the Speed Limits Bylaw 2011 (210) is not required; and*
5. *Adopts the Statement of Proposal (A2372939 of Report 13686) relating to lowering of the speed limit from existing limit to 30km/h in the city centre (excluding the ring roads) and home zones; and*
6. *Approves commencement of the Special Consultative Procedure, with the consultation period to run from 13 July 2020 to 14 August 2020; and*
7. *Approves the Consultation Plan (A2379502 of Report 13686); and*
8. *Notes that the Consultation Plan (A2379502 of Report 13686) will include sufficient steps to ensure the Statement of Proposal will be reasonably accessible to the public and will be publicised in a manner appropriate to its purpose and significance; and*
9. *Notes that the Consultation Plan (A2379502 of Report 13686) will result in the Statement of Proposal being as widely publicised as is reasonably practicable as a basis for consultation.*

The meeting was adjourned from 2.23p.m. to 3.01p.m, during which time Councillors Bowater and Noonan left the meeting.

Councillor Edgar, seconded by Her Worship the Mayor, moved an amendment:

That the Infrastructure Committee

1. *Receives the report City Centre and Home Zone Speed Limits - Statement of Proposal for changes to the Speed Limit Bylaw (R13686) and its attachments (A2398604, A2403583, A239860, A2372939 and A2379502); and*
2. *Agrees a Bylaw to set a permanent speed limit is the most appropriate way of addressing safety and access in the city centre including Selwyn Place (but excluding the rest of the ring roads) and home zones; and*
3. *Agrees the proposed amendments to the Speed Limits Bylaw 2011 (210) are the most appropriate form of bylaw and do not give rise to any implications under the New Zealand Bill of Rights Act 1990; and*
4. *Agrees a summary of Statement of Proposal Amendment to the Speed Limits Bylaw 2011 (210) is not required; and*
5. *Adopts the Statement of Proposal (A2372939 of Report 13686) relating to lowering of the speed limit from existing limit to 30km/h in the city centre and home zones subject to the following amendments:*
 - *Adding Selwyn Place (but excluding the rest of the ring roads); and*
 - *Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and*
6. *Delegates to the Chair of the Infrastructure Committee to make the appropriate changes to the Statement of Proposal (A2372939 of Report R13686) to give effect to the amendments contained in clause 5, specifically:*
 - *Adding Selwyn Place (but excluding the rest of the ring roads); and*
 - *Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and*
7. *Directs officers to undertake further investigation relevant to the addition of Selwyn Place; and*

8. *Approves commencement of the Special Consultative Procedure, with the consultation period to run from 13 July 2020 to 14 August 2020; and*
9. *Approves the Consultation Plan (A2379502 of Report 13686); and*
10. *Notes that the Consultation Plan (A2379502 of Report 13686) will include sufficient steps to ensure the Statement of Proposal will be reasonably accessible to the public and will be publicised in a manner appropriate to its purpose and significance; and*
11. *Notes that the Consultation Plan (A2379502 of Report 13686) will result in the Statement of Proposal being as widely publicised as is reasonably practicable as a basis for consultation.*

Committee members debated the amendment and views for and against were expressed. The amendment was put.

Resolved IC/2020/036

That the Infrastructure Committee

1. ***Receives the report City Centre and Home Zone Speed Limits - Statement of Proposal for changes to the Speed Limit Bylaw (R13686) and its attachments (A2398604, A2403583, A239860, A2372939 and A2379502); and***
2. ***Agrees a Bylaw to set a permanent speed limit is the most appropriate way of addressing safety and access in the city centre including Selwyn Place (but excluding the rest of the ring roads) and home zones; and***
3. ***Agrees the proposed amendments to the Speed Limits Bylaw 2011 (210) are the most appropriate form of bylaw and do not give rise to any implications under the New Zealand Bill of Rights Act 1990; and***
4. ***Agrees a summary of Statement of Proposal Amendment to the Speed Limits Bylaw 2011 (210) is not required; and***
5. ***Adopts the Statement of Proposal (A2372939 of Report 13686) relating to lowering of the speed limit from existing limit to 30km/h in the city centre and home zones subject to the following amendments:***
 - ***Adding Selwyn Place (but excluding the rest of the ring roads); and***

- ***Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and***
6. ***Delegates to the Chair of the Infrastructure Committee to make the appropriate changes to the Statement of Proposal (A2372939 of Report R13686) to give effect to the amendments contained in clause 5, specifically:***
 - ***Adding Selwyn Place (but excluding the rest of the ring roads); and***
 - ***Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and***
 7. ***Directs officers to undertake further investigation relevant to the addition of Selwyn Place; and***
 8. ***Approves commencement of the Special Consultative Procedure, with the consultation period to run from 13 July 2020 to 14 August 2020; and***
 9. ***Approves the Consultation Plan (A2379502 of Report 13686); and***
 10. ***Notes that the Consultation Plan (A2379502 of Report 13686) will include sufficient steps to ensure the Statement of Proposal will be reasonably accessible to the public and will be publicised in a manner appropriate to its purpose and significance; and***
 11. ***Notes that the Consultation Plan (A2379502 of Report 13686) will result in the Statement of Proposal being as widely publicised as is reasonably practicable as a basis for consultation.***

Edgar/Her Worship the Mayor

Carried

The amendment was carried and became the substantive motion.

Resolved IC/2020/037

That the Infrastructure Committee

1. ***Receives the report City Centre and Home Zone Speed Limits - Statement of Proposal for changes to the Speed Limit Bylaw (R13686) and its attachments (A2398604; A2403583; A239860; A2372939 and A2379502); and***

2. **Agrees a Bylaw to set a permanent speed limit is the most appropriate way of addressing safety and access in the city centre including Selwyn Place (but excluding the rest of the ring roads) and home zones; and**
3. **Agrees the proposed amendments to the Speed Limits Bylaw 2011 (210) are the most appropriate form of bylaw and do not give rise to any implications under the New Zealand Bill of Rights Act 1990; and**
4. **Agrees a summary of Statement of Proposal Amendment to the Speed Limits Bylaw 2011 (210) is not required; and**
5. **Adopts the Statement of Proposal (A2372939 of Report 13686) relating to lowering of the speed limit from existing limit to 30km/h in the city centre and home zones subject to the following amendments:**
 - **Adding Selwyn Place (but excluding the rest of the ring roads); and**
 - **Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and**
6. **Delegates to the Chair of the Infrastructure Committee to make the appropriate changes to the Statement of Proposal (A2372939 of Report R13686) to give effect to the amendments contained in clause five, specifically:**
 - **Adding Selwyn Place (but excluding the rest of the ring roads); and**
 - **Adding "adopting an even lower speed limit than 30km/h" to the list of bullet points under the heading "Scope of Council decisions following Consultation"; and**
7. **Directs officers to undertake further investigation relevant to the addition of Selwyn Place; and**
8. **Approves commencement of the Special Consultative Procedure, with the consultation period to run from 13 July 2020 to 14 August 2020; and**
9. **Approves the Consultation Plan (A2379502 of Report 13686); and**
10. **Notes that the Consultation Plan (A2379502 of Report 13686) will include sufficient steps to ensure the**

Statement of Proposal will be reasonably accessible to the public and will be publicised in a manner appropriate to its purpose and significance; and

- 11. Notes that the Consultation Plan (A2379502 of Report 13686) will result in the Statement of Proposal being as widely publicised as is reasonably practicable as a basis for consultation.***

Skinner/Brand

Carried

9. Nelson Regional Sewerage Business Unit 2020/21 Business Plan

Document number R13696, agenda pages 57 - 82 refer.

General Manager Regional Sewerage and Landfill, Nathan Clarke, presented the report.

Mr Clarke answered questions regarding the Nelson Regional Sewerage Business Unit's performance measures in the 2020/21 Business Plan, how carbon emissions were monitored, and the challenges involved in reducing carbon emissions.

Resolved IC/2020/038

That the Infrastructure Committee

- 1. Receives the report Nelson Regional Sewerage Business Unit 2020/21 Business Plan (R13696) and its attachment (A2396455).***

Brand/Edgar

Carried

Karakia Whakamutunga

Committee members gave a karakia whakamutunga.

There being no further business the meeting ended at 3.34p.m.

Confirmed as a correct record of proceedings:

_____ Chairperson _____ Date