

15 December 2016

Memo to: Mayor and Councillors

Memo from: Administration Advisers

Subject: COUNCIL– 15 December 2016 – LATE ITEM

1. Late Item: Mayor's Report - Additional Matter: Beach Bus

5 - 6

Document 6939

A report titled Mayor's Report - Additional Matter: Beach Bus is attached and to be considered as a major late item at this meeting.

In accordance with section 46A(7) of the Local Government Official Information and Meetings Act 1987 and Standing Order 3.7.5, a procedural resolution is required before a major item that is not on the agenda for the meeting may be dealt with.

In accordance with section 46A(7)(b)(i) the reason why the item was not on the agenda is because it came to hand after the agenda had been distributed.

In accordance with section 46A(7)(b)(ii) the reason why discussion of this item cannot be delayed until a subsequent meeting is because a resolution on the matter is required before the next scheduled meeting of the Council to enable a timely decision to be made.

Recommendation

That the Council

Considers the item regarding Mayor's Report - Additional Matter: Beach Bus at this meeting as a major item not on the agenda, pursuant to Section 46A(7)(a) of the Local Government Official Information and Meetings Act 1987, to enable a timely decision to be made.

2. Late Item: Freedom Camping - 2016/17 Summer 7 - 23

Document 6938

A report titled Freedom Camping - 2016/17 Summer is attached and to be considered as a major late item at this meeting.

In accordance with section 46A(7) of the Local Government Official Information and Meetings Act 1987 and Standing Order 3.7.5, a procedural resolution is required before a major item that is not on the agenda for the meeting may be dealt with.

In accordance with section 46A(7)(b)(i) the reason why the item was not on the agenda is because it came to hand after the agenda had been distributed.

In accordance with section 46A(7)(b)(ii) the reason why discussion of this item cannot be delayed until a subsequent meeting is because a resolution on the matter is required before the next scheduled meeting of the Council to enable a timely decision to be made.

Recommendation

That the Council

Considers the item regarding Freedom Camping - 2016/17 Summer at this meeting as a major item not on the agenda, pursuant to Section 46A(7)(a) of the Local Government Official Information and Meetings Act 1987, to enable a timely decision to be made.

3. Late Item: Special resolution - Nelson Airport Limited borrowing facility

Document 6931

A public excluded report titled Special resolution - Nelson Airport Limited borrowing facility is to be considered as a major late item at this meeting.

In accordance with section 46A(7) of the Local Government Official Information and Meetings Act 1987 and Standing Order 3.7.5, a procedural resolution is required before a major item that is not on the agenda for the meeting may be dealt with.

In accordance with section 46A(7)(b)(i) the reason why the item was not on the agenda is because it came to hand after the agenda had been distributed.

In accordance with section 46A(7)(b)(ii) the reason why discussion of this item cannot be delayed until a subsequent meeting is because a resolution on the matter is required before the next scheduled meeting of the Council to enable a timely decision to be made.

Recommendation

That the Council

Considers the public excluded item regarding Special resolution - Nelson Airport Limited borrowing facility at this meeting as a major item not on the agenda, pursuant to Section 46A(7)(a) of the Local Government Official Information and Meetings Act 1987, to enable a timely decision to be made.

PUBLIC EXCLUDED BUSINESS

1. Exclusion of the Public

Recommendation

THAT the public be excluded from the following parts of the proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official

Information and Meetings Act 1987 for the passing of this resolution are as follows:

Item	General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Particular interests protected (where applicable)
1	Special resolution - Nelson Airport Limited borrowing facility	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(b)(ii) To protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information

Mayor's Report - Additional Matter: Beach Bus

1. Purpose of Report

- 1.1 To approve a one-off increased financial delegation to the Chief Executive for a Special Economic Project.

2. Recommendation

That the Council

Receives the Mayor's Report - Additional Matter: Beach Bus (R6939); and

Approves the delegation to the Chief Executive to a limit of \$15,000 from the Special Economic Projects fund for the Beach Bus initiative, subject to a satisfactory officer assessment of the initiative; and

Approves a delegation to the Chief Executive to undertake minor physical works to enable the Beach Bus initiative to take place, should the officer assessment be favourable.

3. Discussion

Beach Bus

- 3.1 Council has recently been approached by the Tahunanui Beach Camp, with the support of the Nelson Regional Development Agency, to contribute financial support for a temporary summer 'Beach Bus' service between the City and Tahunanui.
- 3.2 Subject to sufficient funding, the proposed service would run over the peak summer season, starting as soon as possible, ideally in mid-December. It is expected that the service will provide improved access for tourists and locals to the beach and city over this period.
- 3.3 Tahunanui Beach Camp has confirmed it will contribute \$10,000 to the cost of the service. It has asked for a further \$15,000 from Council.

- 3.4 Currently, the Chief Executive has delegated authority to approve Special Economic Projects to a limit of \$10,000 per project. Subject to an officer assessment of the project, and so that the Chief Executive can approve funding for the proposal in a timely manner, it is recommended that the Chief Executive's delegation be increased to \$15,000 for the Beach Bus project.
- 3.5 If the officer assessment of the initiative is favourable, some minor physical works will be required in order to enable the initiative. For example, some car parks may need to be removed in order to provide for bus stops, and signage may need to be installed. It is recommended that the Chief Executive is also delegated the ability to undertake these works, to allow the initiative to succeed.

4. Conclusion

- 4.1 It is recommended that the Chief Executive's delegation for special economic projects be increased to \$15,000 for the Beach Bus project to enable timely approval of financial support for the initiative, subject to a satisfactory officer assessment of the project.

Rachel Reese
Mayor of Nelson

Attachments

Nil

Freedom Camping - 2016/17 Summer

1. Purpose of Report

- 1.1 To provide Council with a number of options to cater for freedom campers expected in Nelson over the summer period.
- 1.2 To seek additional funding for support services for those areas approved by Council.

2. Summary

- 2.1 The Kaikoura earthquake has closed a State Highway (SH1) and diverted traffic onto other State Highway networks. This is having an impact on Nelson's level of traffic and is likely to result in additional tourists and freedom campers.
- 2.2 The City needs a plan, between now and end of March 2017, to deal with this influx and increased predicted number of freedom campers.

3. Recommendation

That the Council

Receives the report Freedom Camping - 2016/17 Summer (R6938) and its attachments (A1679285) and (A1680239); and

Approves up to three priority locations for freedom camping (as listed below), and approves unbudgeted expenditure up to \$80,000 for the 2016/17 summer period ending 1 April 2017:

- ***Akersten hardstand;***
- ***Rutherford Park;***
- ***Haven Road beside Anzac Park.***

4. Background

- 4.1 The M7.8 Kaikoura earthquake on Monday 14 November 2016 resulted in the closure of SH1 and the diversion of all vehicles from Blenheim to Christchurch via SH63, SH6, SH65 and SH7. These SH's traverse 4 networks – Marlborough/West Coast/North Canterbury and Nelson-Tasman.
- 4.2 Various sections within these State Highway networks are requiring maintenance works and additional maintenance crews are out daily, since the closure of SH1, repairing potholes and other faults. Understandably, some delays are expected along this alternative route.
- 4.3 It is possible that Nelson will be an alternative destination to many holiday makers and tourists wanting to avoid the traffic and any possible delays. This will include freedom campers and there is a need for the City to plan accordingly.
- 4.4 Nelson usually has around 1,000 freedom campers over the summer period in its two carparks – Buxton and Montgomery - with a peak of around 80 at any one time in each carpark. This number excludes freedom campers elsewhere around the city.

5. Discussion

- 5.1 Currently freedom campers are using Buxton Square and Montgomery Square (limits apply 8am to 5pm).
- 5.2 Police note that these Squares are within the alcohol ban areas, which creates conflict for them. However most of the areas in and around Nelson have some sort of alcohol ban in place.
- 5.3 Signage in the carpark squares currently encourages freedom campers to use the Brook motor camp, Maitai motor camp and Tahuna motor camp. These are all outside of the CBD and require payment, which to most freedom campers may not be appealing.
- 5.4 Officers have considered a number of locations around the City that could be utilised for freedom camping (refer to Attachment 1). Each have their own complexities, advantages and disadvantages as set out in the attachment.
- 5.5 Most, if not all, will require resource consent. Due to the urgency of this decision, officers have commenced the consent process for key locations on those anticipated not to require notification.
- 5.6 Wherever Council agrees to allow freedom camping, comprehensive communications will be required – this is planned through "Campermate"; NCC website/Facebook; media; i-site; updated brochures and signage.
- 5.7 Officers have been able to secure 10 portaloo's to be used in locations that may be approved by Council.

- 5.8 It is also acknowledged that access to the CBD is important as well as other facilities that will encourage freedom campers e.g. wi-fi.
- 5.9 The intent is to encourage freedom campers not to use the city's parking squares, but to ensure aggregation of campers for ease of security and monitoring in areas that are close to the CBD and easily managed.
- 5.10 Of all the possible options, officers recommend the following locations (refer to Attachment 2 for locations) in addition to the two carpark squares, for a variety of reason including ease of securing consent and proximity to CBD.

Location	# of freedom camper vehicles	wi-fi possible	Consent required
Akersten Street hardstand	194	Yes	Yes - possibly non-notified
Rutherford Park (*)	132	Yes	Yes - consultation required
Haven Rd beside Anzac Park	47	No	Yes - possibly non-notified

(*) – Rutherford Park - commencing before 2 Jan 2017 will likely conflict with a concert scheduled at the Trafalgar Centre.

- 5.11 In addition to the above priority list, a further short-list was considered. These are all deemed unsuitable for reasons including difficulty in securing consent, distance from CBD and resident consultation.

Location	# of freedom camper vehicles	wi-fi possible	Consent required
Trafalgar Park behind the Trafalgar Pavilion	152	Yes	Yes - consultation required
Founders Park	68	No	Yes - possibly non-notified
Sovereign st - skatepark	32	No	Yes - residents deemed affected
Neale Park – North Road	118	No	Yes - residents deemed affected
Tahuna Beach	39	No	Yes - public notification likely

- 5.12 Additional costs per area (Dec to March) for the top 3 priorities are summarised below. The table reflects economies of scale in sharing portaloos and wi-fi:

	Akersten	Rutherford	Haven
security/monitoring	\$ 3k	\$ 3k	\$ 2k
bins	\$ 3k	\$ 3k	\$ 2k
portaloos hire (shared)	\$ 3k	\$ 3k	n/a
portaloos cleaning	\$ 8k	\$ 8k	n/a
general cleaning & vandalism	\$ 3k	\$ 3k	\$ 1k
potable water tanker	n/a	\$ 1k	n/a
wi-fi (see below)	\$11k	\$ 8k	n/a
TOTAL	\$31k	\$29k	\$5k

Note - With regards wi-fi, there are economies of scale possible with multiple sites – the first site will cost \$11k and any subsequent site will cost about \$8k and this is reflected in the table. Choosing one site (e.g. Rutherford) will attract the full cost of wi-fi and portaloos.

- 5.13 Common additional costs to the costs listed in item 5.12 are:

Item	Cost
Securing consents	\$ 5,000
Communications	\$ 4,000
Signage	\$ 4,000
TOTAL	\$ 13,000

6. Options

- 6.1 Doing nothing is considered not to be an option.
- 6.2 Council has the option to consider a location or number of locations for freedom camping. Officer's support up to 3 locations as detailed in 5.10. Securing these with urgency is dependent on the resource consent process.

Option : Consider a location or up to three locations for freedom camping	
Advantages	<ul style="list-style-type: none"> Enhanced National and International reputation
Risks and Disadvantages	<ul style="list-style-type: none"> Additional cost

7. Conclusion

- 7.1 Planning for influx of visitors and freedom campers is expected over this summer period as a result of the earthquake disruption.
- 7.2 Officers have considered a number of possible locations to cater for the likely influx of visitors and freedom campers, each with their own advantages, disadvantages and cost.
- 7.3 Not dealing with freedom campers is not considered an option and officers recommend up to 3 locations for freedom campers over Dec – March 2017.

Alec Louverdis

Group Manager Infrastructure

Attachments

Attachment 1: A1679285 - Freedom Camping Analysis [↓](#)

Attachment 2: A1680239 - GIS maps with areas to consider [↓](#)

Important considerations for decision making	
1. Fit with Purpose of Local Government	The Kaikoura earthquake has necessitated that all local authorities work together. Dealing with increased traffic, visitors and freedom campers in Nelson needs to be handled effectively and efficiently.
2. Consistency with Community Outcomes and Council Policy	Any decision to accommodate freedom campers over the summer period is consistent with the following Community Outcomes: Our unique natural environment is healthy and protected; Our urban and rural environments are people-friendly, well planned and sustainably managed; Our communities are healthy, safe, inclusive and resilient; Our Council provides leadership and fosters partnerships, a regional perspective, and community engagement; Our infrastructure is efficient, cost effective and meets current and future needs
3. Risk	The primary risk is reputational – visitors and freedom campers will be coming to Nelson and the City needs to be able to accommodate them.
4. Financial impact	There is a financial impact on the City to cater for freedom campers, including the need to secure resource consents, provide wi-fi, provide cleaning, provide portaloos, and provide security and monitoring.
5. Degree of significance and level of engagement	This matter is of low significance as it does not have a long term impact on levels of service, no major financial impact, and does not involve a strategic asset. Therefore no community engagement is recommended. If a plan was not put in place the matter would be of medium significance to the community as an increased number of freedom campers without designated areas to camp could be frustrating for residents.
6. Inclusion of Māori in the decision making process	Maori have not been specifically consulted in the writing of this report.
7. Delegations	This decision traverses areas of tourism (Governance Committee), parks and reserves (Sports and Recreation Committee) and road reserve (Works and Infrastructure), therefore is a matter for full Council.

Location	Proximity to CBD	Toilet	Showers	Portaloo's required	Potable water available	Resource consent required	Surface - Maintenance	Alcohol ban	Events	Risks and Issues
Akersten Street	Close	Yes	Yes	Possibly depending on numbers	Yes	Yes – if clash with marina users minimised could be non-notified	Hard - No	No	Clash with hardstand users – deemed minor?	Clash with marina users for toilets and showers; Rubbish collection; Enforcement; Increased security; Loss of income from Marina users
Trafalgar Park #2	Very close	Yes	Yes in main changing rooms but access and monitoring will be an issue.	No	Yes	Yes – consider existing users/events for affected parties	If grass used yes	Yes restricted	Football now to Feb; Nitro circus	Main field resurfacing commencing March 2017; Rubbish collection; Enforcement; Increased security
Rutherford Park - Reserves Management Plan allows self-contained for up to 2 nights	Very close	No	No	Yes	No	Yes – iwi could be affected parties, also need to consider existing users/events	Hard – No If grass used yes	Yes	Concert Jan 2 Nothing in Feb Bookings march, 7, 13, 16/17 Basketball starts 18 March	Washing in Maitai river; Rubbish collection; Enforcement; Loss of public carparks; Increased security
Haven Road along one side	Very close	Yes	No	No	Yes	Yes – if access to business maintained could be non-notified if impacts on loss of public parking considered minor	Hard - No	Yes	Used for carpooling	Close to businesses; Will possibly spill out into ANZAC Park – already contentious ; Rubbish collection; Enforcement; Loss of carpools; Increased security
Founders	Relatively close	Yes	No	No	Yes	Yes - not associated with an event and not a commercial activity, could be non-notified if no impact on nearby residents and tenants	Mixed - yes	No	Existing tenants and restaurant	Safety; Rubbish collection; Enforcement; Clash with tenants; Increased security
Sovereign Street	Close	Yes	No	Possibly depending on numbers	Yes	Yes – nearby residents likely to be considered affected	Hard – No If grass used yes	Yes Restricted	Youth skate park well used	Close to residential; Rubbish collection; Enforcement; Skatepark users; Increased security
Neale Park – North Street	Relatively close	Yes	No	Possibly depending on numbers	Yes	Yes – nearby residents likely to be considered affected	North rd – No Neale Park if grass used yes	Park is restricted, North Road No	Summer sports	Rubbish collection; Enforcement Close to residential; Increased security
Tahuna Beach	Very far	Yes	Yes	No	Yes	Yes – likely to be publicly notified given widespread public use	Hard – No If grass used yes	Yes total at p/ground, rest restricted	Summer sports (touch); Weetbix triathlon (March); Highly valued and used by public.	Existing concessions; Fires on beach?; Safety; CPTED; Gates close 10pm; Rubbish collection; Enforcement; Vandalism;




Location	Proximity to CBD	Toilet	Showers	Portaloo's required	Potable water available	Resource consent required	Surface - Maintenance	Alcohol ban	Events	Risks and Issues
										12 complaints logged in system for freedom campers last summer; Freedom campers observed using concession holder's electricity for free; Increased security.
Branford Park	Far	Yes	No	Possibly depending on numbers	Yes	Yes – iwi could be affected parties and also consider impact on public, depending on numbers and location could be notified	Mixed If grass used yes	Yes restricted	Well used by public as BBQ area	Washing in Maitai river; Braziers; If busy, freedom campers may find spots along Maitai Valley Rd – difficult to police; Rubbish collection; Enforcement; Increased security
Saxton	Extremely far	Yes	Yes but will require main stadium being open – fraught with issues	No	Yes	Yes – depending on location could have effects on nearby residential area but if distant could be non-notified if existing users ok or not impacted	Mixed If grass used yes	Yes restricted	ODI's, Summer sports	Rubbish collection; Enforcement; Increased security
Botanics	Relatively close	Yes	No	Possibly depending on numbers	Yes	Yes – nearby residents likely to be considered affected	Mixed If grass used yes	Yes Restricted	Sports park and used frequently by cricket and recreational users – base for access to Centre of NZ	Close to residential; Rubbish collection; Enforcement; Damage to pitch ; Increased security
Hathaway	Very close	No but could use Traf park # 2 toilets	No	See "toilets"	See "toilets"	Yes – Hathaway Court residents likely to be considered affected, iwi also	Hard – No	Yes Restricted	Football now to Feb; Nitro circus	Washing in Maitai river; Close to residential (plenty complaints last time); Rubbish collection; Enforcement; Noise; Increased security
Betts carpark	Very close	No	No	Yes	No	Yes – nearby residents likely to be considered affected	Hard - No	Yes	Parking concession holders	Close to residential; Existing S&P agreement will complicate issue; Rubbish collection; Enforcement; Increased security
Ex Nelmac yard (blue sky thinking – no approach made)	Relatively close	No	No	No	Assuming yes	Yes - if in Port area would require consent but may not be many impacted, could be non-notified	Hard - No	No		Port Nelson may not be in favour or may have other use; Walled and potential safety issue; Enforcement; Rental ; Increased security
Kerr St	Very close	No	No	Yes	No	Yes - nearby residents likely to be considered affected	Hard - no	Yes		Carpooling will be lost; Close to residential and businesses; Rubbish collection; Enforcement; Increased security

Location	Proximity to CBD	Toilet	Showers	Portaloos required	Potable water available	Resource consent required	Surface - Maintenance	Alcohol ban	Events	Risks and Issues
Miyazu	Relatively close	No	No	Yes	No	Yes – nearby residents likely to be considered affected	Mixed – yes	Gardens Restricted, Field No		Close to residential; Very very wet; Rubbish collection; Enforcement; Increased security
Fairfield	Relatively close	No	No	Yes	No	Yes – nearby residents likely to be considered affected	Mixed – yes	Yes Restricted		Heritage; Close to residential; Rubbish collection; Enforcement; Increased security
Pioneer park	Relatively close	Yes	No	Possibly depending on numbers	Yes	Yes – nearby residents likely to be considered affected	Mixed – yes	Yes		Close to residential; Rubbish collection; Enforcement; Increased security
Victory Square	Relatively close	Yes	No	Possibly depending on numbers	Yes	Yes – nearby residents and existing users likely to be considered affected	Mixed – yes	Yes	Used for cricket and football	Close to residential; Rubbish collection; Enforcement; Increased security
Riverside	Very close	Yes Pool (*)	Yes Pool (*)	Yes Pool (*)	Yes Pool (*)	Yes – nearby residents likely to be considered affected	Grass berm- Yes	Yes and South side of Riverside Restricted	Paying pool users	Future clash with pool users; Close to residential; Rubbish collection; Enforcement; Freedom campers would have to pay (*); Already clash with pool users; Increased security
Buxton	In CBD	Yes	No	No	Yes	No	No	Yes		Rubbish collection; Enforcement; Clash with carpark users at 8am; Increased security
Wakatu	In CBD	No	No	Yes	No	No	No	Yes		Rubbish collection; Enforcement; Clash with carpark users at 8am; Increased security
Montgomery Square	In CBD	Yes	Yes but user pays	No	Yes	No	No	Yes	Saturday and Sunday market	Moving freedom campers on in “bulk” by 5am will be a major headache; Enforcement; Clash with carpark users at 8am; Increased security
Millers	In CBD	Yes	No	Possibly	Yes	No	No	No	Very busy carpark with isite, electric charging facility and drop off for tourist buses.	Rubbish collection; Enforcement; Increased security
Brook camp	Relatively far	Yes	Yes	No	Yes	No	No	No	None	Cost to re-open; Freedom campers will have to pay
Maitai camp	Relatively far	Yes	Yes	No	Yes	No	No	No	None	Freedom campers will have to pay
Tahuna camp	Relatively far	Yes	Yes	No	Yes	No	No	Controlled by camp Yes	None	Freedom campers will have to pay
Schools/NMIT										Not considered due to urgency and logistics of securing approval
Supermarkets										Not considered due to urgency and logistics of securing approval





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<p>Founders</p> <p>R6938 Freedom Camping Options</p> <p> Nelson City Council te kaunihera o whakatū</p>	<p>Legend</p> <p> Area to consider for Freedom Camping</p> <p>Number Parking Spaces (Estimate): 68</p>	<p>0 10 20 30 m</p> <p>1:1,000</p> <p> N</p> <p>December 2016</p>
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PO Box 645 Nelson 7040 New Zealand PH 03 5460200 www.nelson.govt.nz

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KS, Original map size A4.





